



STABILITY PACT
FOR SOUTH EASTERN EUROPE

Working Table II: Economy
Housing and Urban Management Initiative

**4TH REGIONAL
VIENNA DECLARATION REVIEW MEETING**

Belgrade, 23-24 November 2006

hosted by



**Republic of Serbia,
Ministry of Capital Investment**

FINAL REPORT

November 2006



1. BACKGROUND

In line with the overall objectives of Working Table II to promote economic reconstruction, development and co-operation in South Eastern Europe, the Housing and Urban Management initiative (HUMI) is promoting the development of working housing markets, including affordable housing options for all segments of society as well as sustainable urban development.

At a high level conference on the issue of Informal Settlements in SEE organized by HUMI in Vienna in late September 2004, Ministry representatives from Albania, the former Yugoslav Republic of Macedonia, Serbia and Montenegro (and later UNMIK/Kosovo) signed the "Vienna Declaration on Informal Settlements in SEE", reaffirming their commitment to formalising existing informal settlements and preventing future informal housing development. Furthermore, working group discussions during this Ministerial conference identified vital interest of SEE governments and international institutions to develop a capacity building instrument to train national as well as municipal officials in the area of housing and urban management.

2. GOALS IN 2006

To further the regional process initiated in autumn 2004, the Housing and Urban Management Initiative and its partners are working towards two main goals in 2006:

- Monitoring of the implementation of Ministerial Action Plans adopted at national level to implement Vienna Declaration commitments (Vienna Declaration, Page 2, Paragraph II);
- Development and initial implementation of a capacity building programme proposal for urban development and housing in the SEE region (Vienna Declaration, Page 2, Paragraph VII), now called the Regional Capacity Strengthening Programme (RCSP).

The achievement of these goals is considered a precondition for mobilising resources needed to complete the development phase of the RCSP in 2006, to begin the inception phase of the main programme in 2007, and to support specific activities of SEE Governments targeted at the implementation of National Action Plans re informal settlement issues.

Given the Stability Pact's role to act as a catalyst and facilitator for regional cooperation among the SEE countries, the transfer of responsibility to the SEE countries is a key objective for all SP initiatives. Therefore the successful development and implementation of the RCSP inception phase in the region is HUMI's key objective and this process is envisaged to take approximately until the end of 2007. The RCSP, to be implemented by the participating countries and UN-HABITAT in co-operation with the Stability Pact will i.a. incorporate regional policy and institutional development assistance, as well as monitoring responsibilities regarding the Vienna Declaration.

To implement this strategy in a consultative manner, SP/HUMI's activities to date were built around three Vienna Declaration Review meetings and several technical workshops on housing and urban management in SEE hosted in Brussels in March and October 2005, in Vienna in May 2005 and in Tirana in May 2006, providing the opportunity for Ministry representatives to present and discuss their draft "Vienna Declaration Action Matrix" (VDAM), indicating each Ministry's goals, activities,



benchmarks, involved actors and timelines regarding the implementation of their Vienna Declaration commitments.

To date, significant substantive areas of common concern have been identified by SEE participants, and the RCSP programme document has been validated by the relevant stakeholders (in the 3rd Vienna Declaration regional review meeting in Tirana). The criteria for pilot/demonstration (demo) projects to be formulated during the preparatory phase for RCSP development in 2006, and to be implemented between December 2006 and May/June 2007, had been discussed and agreed in the Tirana meeting. This preparatory phase undertaken by UN-HABITAT and supported by the Stability Pact from late 2005 was envisaged to pave the way for the start of full programme implementation from mid-2007 (subject to the availability of funds).

3. 4TH REGIONAL VIENNA DECLARATION REVIEW MEETING – BELGRADE, 23-24 NOVEMBER 2006

In accordance with the Vienna Declaration (Page 2, Paragraph VIII), the Stability Pact and the Ministry of Capital Investment of Serbia hosted the “4th regional review meeting” in Beograd, 23-24 November 2006 with Ministry representatives and experts from South Eastern Europe, international sector experts and representatives of UN-HABITAT, CEB, UNDP and bilateral support agencies participating. This 4th Vienna Declaration review meeting – the second one to be held in the SEE region - was opened by the Assistant to the Minister for Capital Investment responsible for housing, while additional opening statements were made by the representatives of the Stability Pact and UN-HABITAT. The meeting's agenda and the list of participants are attached as Annexes 1 and 2.

Objectives of the meeting

To ensure continuity in addressing informal settlement issues throughout the region, the 4th regional review meeting provided an opportunity to

- *discuss the status of RCSP preparation and initial implementation*, in particular to review the pilot/demo projects selection process and to discuss the two selected proposals from Albania and Montenegro to be carried out as part of the preparatory phase between December 2006 and May/June 2007;
- *review issues arising in the implementation of the Vienna Declaration* action-plans by the five signatories to the Vienna Declaration (progress, obstacles, success factors), as well as review similar progress and problems encountered in dealing with these issues in the two non-signatory countries, i.e. Bosnia and Herzegovina and Croatia;
- *learn from operational experiences* in addressing the issue of informal settlements based on a field trip and project presentations from Serbia.

Regional Capacity Strengthening Programme (RCSP)

The preparation status of the RCSP was reviewed in the meeting, based on a review of the main features of the draft RCSP programme document 2007-2010 (including a more detailed document for the 2007 inception phase) by UN-HABITAT's lead consultant for RCSP development. In the ensuing discussions, it was clarified that the main distinct feature of this major (\$ 42.1 million) capacity-building initiative is to capitalise on the emerging regional experience in urban development and housing (given the strong communalities of history and problems in the participating countries),



with all activities to be undertaken under the programme (as defined in their Initiating Briefs or IBs) having a regional or at least a cross-border dimension.

The outcome of the 1st Interim Steering Committee meeting of the RCSP was presented, as well as the ranking criteria used by the Committee in the appraisal of the five demo activities proposed for support under the programme. It was emphasized that the regional dimension was the main criterion setting apart the two demo projects (in Albania and Montenegro) approved for implementation from the other three (two from Serbia and one from UNMIK/Kosovo), which have been kept pending for further improvement of their envisaged regional impact and additional resource availability.

The two demo projects in Albania and Montenegro were presented by the respective country representatives. It was also noted that their implementation will be facilitated by the UN-HABITAT RCSP consultants team, while, likewise, the improvement of the pending proposals will also be supported by the UN-HABITAT and SP/HUMI consultants. These proposals and any additional ones will be considered again by the Steering Committee once additional funds will be available (and a renewed call for proposals will then be issued by the RCSP management).

It was further clarified by the UN-HABITAT and SP/HUMI representatives that discussions are on-going with several bilateral and multilateral partners with an interest in the programme, and that additional funding is expected, at least for the RCSP inception phase, at fairly short notice, hopefully before the next VD review meeting.

Field visit

A field visit to the largest informal settlement (about 50,000 housing units) around Beograd was conducted, where the main problem appeared to be that the widespread residential land is not permitted under the terms of land lease/purchase, hence the residential settlements are informal and underserved with infrastructure and municipal services. This illustrates the diversity of informal settlements and the complexity of the approaches required to ensure their resolution.

Case studies from Settlement and Integration of Refugees Programme (SIRP)

SIRP is a UN-HABITAT support programme funded by the Italian Government in which in seven towns and cities a combination of support actions is undertaken. These comprise the development of a municipal housing action plan, institutional build-up of a municipal housing agency, construction of a limited number of apartments for the target group consisting of refugees, IDPs and vulnerable local households, as well as the development of local economic opportunities to enhance income earning possibilities of the target group.

The SIRP programme was introduced by the representative of the Government of Italy and local perspectives were offered in presentations from the city of Nis and the municipalities of Kraljevo and Kragujevac, which led to a very lively discussion, i.a. zeroing in on cost-recovery and affordability issues.

The field visits and case studies presented underscored that one of the benefits of conducting the VDAM review meetings in the region rather than at the SP offices in Brussels consist of being able to expose participants to specific practical local examples of informal settlements and attempts to resolve issues related to them.



Vienna Declaration Action Plan Progress

The representatives of the signatory Ministries to the Vienna declaration had submitted updated progress Vienna Declaration Action Plans Matrices (VDAMs) in their countries, however, not in a uniform manner and not all using the most recent format.

As agreed in the previous meeting in Tirana, the VDAMs were not presented as such, but participants had been requested to present two key achievements and issues in implementing the Vienna Declaration, on which feedback from other participants was requested (peer review). The issues raised and discussed comprised the following:

Albania

- Property value data validation problems
- PPP options in housing

Bosnia and Herzegovina:

- Stakeholders in housing and urban development
- Target groups for capacity building

Croatia

- Informal settlements and the protection of coastal zones
- Rules, norms and standards for physical and urban planning

Macedonia

- Two proposed versions of the new law on legalisation of informal settlements

Montenegro

- Institutional limitations in managing the implementation of Housing Policy Action Plan
- Civil society involvement in preparing the proposed law on informal settlements

Serbia

- From strategy to specific action
- Institutional limitations in programme implementation

UNMIK/Kosovo

- Application of sustainable procedures for regularisation
- Budget planning for regularisation

These issues were each introduced by the country representative concerned, after which comments were provided by the peer group of country representatives followed by suggestions from other meetings participants. This was then followed by a short rejoinder by the presenter. This sequence was adhered to for all countries. While time-consuming, it was found to lead to a much deeper and substantive discussion than in previous meetings, appreciated by all concerned. In addition, the discussion led to a variety of specific requests for an exchange of information among participating Western Balkan countries.



Capacity Building in Urban Planning and Design

A presentation was made of the Catholic University of Leuven approach to this topic with a view to assess interest among participants and to assess if case-studies to test the approach could be generated in the region.

5th regional review meeting and beyond

As agreed in the previous meeting, the 5th regional review meeting will be held in April-May 2007 in Podgorica, Montenegro. This was reconfirmed by the representative from Montenegro, who noted that this could possibly be done back-to-back with the regional workshop for the approved Bijelo Polje demo project under RCSP. It was also noted that, due to a recent change of Government structures in Montenegro, the focal point for this activity is likely to be located at the Ministry for Economic Development. The 5th meeting will have the same dual purpose and format as the 4th Beograd one. However, the issues arising in the VDAP implementation process require to be better documented beforehand for presentation and discussion.

4. NEXT STEPS

Meeting report

SP/HUMI will prepare the 4th regional review meeting report within two weeks after the meeting and circulate it to all participants along with all country and case study presentation and background documents presented in the meeting, so that all participants will have all these in electronic form.

Regional Capacity Strengthening Programme (RCSP)

SP/HUMI and UN-HABITAT will use the remainder of 2006 and the first quarter of 2007 to mount a major resource mobilisation drive to ensure that the inception phase of the programme will be able to commence before mid-2007 as planned.

Subject to funding availability, a second call for approved demo-projects will be made, hopefully before the 5th regional review meeting. The approved demo projects will be implemented from December 2006 to May/June 2007 with support by the Stability Pact / UN-HABITAT consultant team.

Regional review of Vienna Declaration Action Plan implementation

For the next (5th) regional review meeting (April-May 2007) the format of VDAP progress issues presentation will be sharpened. Participants will be requested to also submit progress in the implementation of the VDAPs through using the revised VDAMS with quantitative and qualitative indicators. It will be very helpful to again have some specific local case study presentations and field visits, as it was found that these significantly help the focus of the meeting.

Exchange of key strategies and documents

SEE representatives will have the opportunity to translate and send key strategies and documents (draft regulations, etc.) to SP/HUMI (Bjoern.Gabriel@stabilitypact.org) in order to make them accessible for other SEE stakeholders on the following Stability Pact website: www.stabilitypact.org/humi

For further questions regarding the 4th regional Vienna Declaration review meeting or the RCSP, please do not hesitate to contact us.



**4TH REGIONAL VIENNA DECLARATION REVIEW MEETING
BELGRADE, 23-24 NOVEMBER 2006**

AGENDA

THURSDAY 23 NOVEMBER 2006 - BELGRADE	
<i>MODERATION: DR EMIEL WEGELIN</i>	
09:30 –10:00	<p>Welcome Address and Opening Statements</p> <p>Miodrag Ralevic, <i>Assistant to the Minister (in charge of Urban Planning and Housing), Ministry of Capital Investment of Serbia</i></p> <p>Bjoern Gabriel, <i>Housing and Urban Management Initiative of Stability Pact for South Eastern Europe</i></p> <p>Paul Taylor, <i>Director of UN-HABITAT Liaison Office to Belgium and the EU; Chair of the Housing and Urban Management Initiative of the Stability Pact</i></p> <p>Adoption of agenda</p>
10:00 - 12:30	<p>SESSION 1: REGIONAL CAPACITY STRENGTHENING PROGRAMME FOR SEE (RCSP) – UPDATE ON PROGRAMME DEVELOPMENT & REGIONAL DEMONSTRATION ACTIVITIES</p>
	Introductory presentation(s) by the RCSP development team & open discussion
	COFFEE BREAK
	Session 1 continued
12:30 - 14:00	LUNCH BREAK (12:30-14:00)
14:00 - 18:00	<p>SESSION 2: FIELD TRIP & EXAMPLES OF GOOD PRACTICE IN SERBIA</p>
	<p>FIELD TRIP TO INFORMAL SETTLEMENTS IN BELGRADE (ORGANISED BY THE MINISTRY OF CAPITAL INVESTMENTS OF SERBIA)</p>
	<p>SETTLEMENT AND INTEGRATION OF REFUGEES PROGRAMME (SIRP) (IMPLEMENTED BY THE UN-HABITAT WITH THE MINISTRY OF CAPITAL INVESTMENTS OF SERBIA, FINANCED BY THE REPUBLIC OF ITALY)</p>
	<p>Programme Presentation</p> <p>SIRP from the donor's point of view <i>Anna Zambrano, Head of Italian Cooperation in Serbia</i></p> <p>SIRP from the beneficiary's perspective <i>Ljubisa Simonovic, Advisor to Mayor of Nis</i></p>
	<p>Good Practices</p> <p>Municipal Housing Strategy of Kraljevo <i>Dragan Jemuovic, Planning and Construction Directorate, Kraljevo</i></p> <p>City Housing Agency Kragujevac <i>Zivorad Stankovic, Project Manager, CHA Kragujevac</i></p>



	FRIDAY, 24 NOVEMBER 2006 – BELGRADE
	<i>MODERATION: DR EMIEL WEGELIN</i>
9:30-15:00	SESSION 3: VIENNA DECLARATION IMPLEMENTATION & HOUSING SECTOR ACTIVITIES IN SEE – ACHIEVEMENTS AND BOTTLENECKS
	<p>Vienna Declaration Action Matrices (VDAMs) and reform progress in SEE:</p> <p><i>Presentation and discussion of key <u>ACHIEVEMENTS</u> and <u>BOTTLENECKS</u> in SEE countries(since spring 2006):</i></p> <p>Albania, Bosnia-Herzegovina, Croatia, Republic of Macedonia, Montenegro, Serbia, UNMIK/Kosovo</p>
	COFFEE BREAK
	Session 3 continued
	LUNCH BREAK (13:00 – 14:00)
	Session 3 continued
	<p>Project presentation: Capacity Building in Urban Planning and Design (30 min) (carried out on behalf of the Training and Capacity Building Branch of UN-HABITAT)</p> <p>Jef Van den Broeck, André Loecckx, <i>Katholieke Universiteit Leuven, Belgium</i></p>
15:00	CLOSING SESSION
	<p>Outlook: 5th Regional Vienna Declaration Review in the Republic of Montenegro</p> <p>Conclusions & Closing</p>



**4TH REGIONAL VIENNA DECLARATION REVIEW MEETING
BELGRADE, 23-24 NOVEMBER 2006**

LIST OF PARTICIPANTS

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